

Helios Renewable Energy Project Draft Statement of Common Ground with Natural England

Planning Inspectorate Reference: EN010140

November 2024

Prepared on behalf of Enso Green Holdings D Limited

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1. Introduction

1.1. Overview

- 1.1.1. This Statement of Common Ground ('SoCG') has been prepared by Enso Green Holdings D Limited (the 'Applicant') in conjunction with the Natural England in respect of the Helios Renewable Energy Project Development Consent Order (the 'Proposed Development').
- 1.1.2. The SoCG sets out the matters of agreement between the Applicant and Natural England and also explains those matters which, at the time of writing, remain in progress, or where agreement has not been achieved.
- 1.1.3. This SoCG is based on Natural England's Relevant Representation received on 10 October 2024 [RR-268].
- 1.1.4. The SoCG will be amended as the examination progresses to enable a final version to be submitted to the Examining Authority.
- 1.1.5. [This SoCG covers all the matters which are relevant to Natural England.]

2. Record of Engagement

2.1. Summary of consultation and engagement

- 2.1.1. There have been various meetings and correspondence between the Applicant and the Natural England relating to the Proposed Development, which is set out in full at ES Chapter 8: Biodiversity [APP-028].
- 2.1.2. In addition to the consultation undertaken as part of statutory consultation, the Applicant has proactively engaged with Natural England throughout the preapplication process, a service level agreement has been put in place to facilitate discussions and this is anticipated to continue throughout the examination process.
- 2.1.3. Since receiving the Natural England's Relevant Representation, the Applicant has acknowledged the requirement for further engagement with Natural England and this will be taking place through the examination period.

3. Current Position

- 3.1.1. Table 3.1 provides a schedule that summarises the position on key matters between the Applicant and Natural England. Appendix A details the position between the Applicant and Natural England on each relevant representation.
- 3.1.2. Each matter is attributed a status as follows:

Agreed	The matter is agreed between the parties, or there are no significant disagreements such that the matter is considered closed.
Under discussion	This matter is neither 'agreed' or 'not agreed'. Technical work is being undertaken with the aim of achieving agreement, though the risk of disagreement remains.
Not agreed	The matter is not agreed between the parties and the outcome of the approach taken by the Applicant or the Natural England is considered to result in a materially different impact to the assessment conclusions.

Table 3.1: Key Matters

Matter	Status	Date
International Designated Sites: Humber Estuary SPA / Humber Estuary Ramsar / Lower Derwent		Nov 2024
Valley SPA / Lower Derwent Valley Ramsar		
International Designated Sites: All relevant international designated sites		Nov 2024
International Designated Sites: River Derwent SAC / Lower Derwent Valley SAC / Humber Estuary		Nov 2024
SAC		
International Designated Sites: Skipworth Common SAC / Thorne Moors SAC		Nov 2024
International Designated Sites: Thorne and Hatfield Moors SPA		Nov 2024
International Designated Sites: In-combination impacts on all relevant international designated		Nov 2024
sites		
Nationally Designated Sites: All relevant nationally designated sites		Nov 2024
Nationally Designated Sites: Humber Estuary SSSI		Nov 2024
Nationally Designated Sites: Derwent Ings SSSI / Melbourne & Thornton Ings SSSI / Breighton		Nov 2024
Meadows SSSI		
Nationally Designated Sites: Eskamhon Meadows SSSI		Nov 2024
Nationally Designated Sites: Thorne, Crowle & Goole Moors SSSI / Hatfield Moors SSSI		Nov 2024
Nationally Designated Sites: River Derwent SSSI		Nov 2024
Protected Species		Nov 2024
Best and Most Versatile Agricultural Land		Nov 2024
Biodiversity Net Gain (BNG)		Nov 2024

4. Signatures

4.1.1.	This Statement of	Common	Ground is	agreed	upon:
T. I. I.	Tillo Otatollicit of	Committee	Orduna 13	agrecu	upon.

On behalf of the Natural England:

Name:

Signature:

Date:

On behalf of the Applicant:

Name:

Signature:

Date:

Appendix A: Detailed Matters

Table A.1: Key Matters

Ref.	Matter	Natural England – Current Position Relevant Representation	Applicant's Response	Status
NE-	International	Potential loss of functionally	Attached at Appendix B is the Applicant's current position in relation to	Under
01.1	Designated Sites	linked land (FLL) for the	Functionally Linked Land. The Appendix provides clarity on the	discussion
	Humber Estuary	relevant qualifying bird	methodology adopted for the assessment and the consideration of FLL. In	
	SPA	features of the listed SPA /	summary, the Applicant considers that the methodology and information provided is sufficient.	
	Humber Estuary	Ramsar sites and comments	provided is sufficient.	
	Ramsar	on the conclusions of the HRA.	Natural England make reference to their paper 'Evidence review of the	
	Lower Derwent		impact of solar farms on birds, bats and general ecology 2016 (NEER012)', the Applicant has reviewed this paper with regard to the Proposed	
	Valley SPA		Development and notes that the paper includes generic information only	
	Lower Derwent		and that all points relevant to the Proposed Development have been	
NE-	Valley Ramsar	Potential loss of functionally	addressed in the ES. Natural England provide a number of comments on the desk study aspect	Under
01.2		linked land (FLL) for the	of the assessment, and request a comparison of desk study records and	discussion
		relevant qualifying bird	field survey results and further assessment to demonstrate how this informs	
		features of the listed SPA /	conclusions of the HRA, the Applicant's response is set out below with regard to these points:	
		Ramsar sites and comments	regard to these points.	
		on Ornithology report (APP-	Compare desk study to field results – the Applicant will provide this	
		145)	information at a future deadline.	
		140)	 Consultation with county ecologist – the Applicant has previously consulted with the NYC ecologist in May 2023 and December 2023. 	

Ref.	Matter	Natural England – Current Position Relevant Representation	Applicant's Response	Status
			 Consultation with local bird groups and other organisations that may hold relevant information – the Applicant will (if available) obtain records from the local bird club with specific records for the Site including a 500m buffer. Use of the BTO's WeBs data to examine the collected survey data against peak bird counts for the estuary as a whole, and for the most relevant sectors – the Applicant will provide a comparison for the Humber Estuary overall population and will consult with Natural England to determine the relevant sections of the Humber SPA. A desk-based assessment using aerial photography, mapping, habitat maps and relevant ecological literature of the suitability for SPA birds of the habitats present on the proposed site and adjacent fields - the Applicant will provide this information at a future deadline. With regard to Wintering/passage bird surveys the Applicant will provide the relevant figures of the transect routes, explanation regarding the data collection and varied coverage, and clarification on the peak count of Lapwings and how this is calculated at a future deadline 	
			Finally, Natural England welcome the inclusion of Nocturnal surveys (January to March 2024) though wish to see more justification around the sufficiency of the surveys. The Applicant considers, that based on the current survey information (both daytime and nocturnal) there is no evidence of FLL on Site and therefore the survey work is appropriate, the Applicant will provide further justification at a future deadline.	

Ref.	Matter	Natural England – Current Position Relevant Representation	Applicant's Response	Status
NE- 01.3		Potential loss of functionally linked land (FLL) for the relevant qualifying bird features of the listed SPA / Ramsar sites and comments on Ornithology HRA	The Applicant agrees that the additional information requested under NE1.2 (above) will be incorporated into the HRA. Regarding the definition of FLL this is considered in Avian technical note (Appendix B). The Applicants' position is that Natural England has not provided a clear definition of FLL against which an assessment can be made. This matter will be addressed through further consultation with Natural England and the representation of the updated HRA. Natural England has requested additional information to be assessed in addition to 1% rule and cropping information, the Applicant will provide additional assessment of key species (lapwing, golden plover only). Summary: Approach is still to be agreed.	Under discussion
NE-02		Noise and visual disturbance during construction to potential FLL for the relevant qualifying bird features of the listed SPA/Ramsar sites	The Applicant will provide further assessment of construction noise and disturbance along grid corridor to field 339.	Under Discussion
NE-03		Operational impacts (visual disturbance) to any adjacent FLL for the relevant qualifying	The Applicant will provide an updated HRA with consideration of Appendix 2.5 Solar Photovoltaic Glint and Glare Study [APP-117] at a future deadline.	Under Discussion

Ref.	Matter	Natural England – Current Position Relevant Representation	Applicant's Response	Status
		bird features of the listed SPA /		
		Ramsar sites		
NE-04	International	Potential air quality impacts	The Applicant will provide the relevant air quality information within the HRA	Under
	Designated Sites	from construction traffic on	and an updated copy will be issued to Natural England for review at a future	Discussion
	All relevant	international designated sites.	deadline.	
	international			
	designated sites			
NE-05	International	Potential impacts on the	The Applicant acknowledges Natural England's comments regarding the	Agreed.
	Designated Sites	designated features of the	River Derwent SAC, Lower Derwent SAC and Humber Estuary SAC and	
	River Derwent SAC	River Derwent SAC, Lower	agree that there are unlikely to be impacts on these sites and welcome that	
	Lower Derwent	Derwent SAC and Humber	Natural England will not raise this through examination [RR-268].	
	Valley SAC	Estuary SAC -		
	Humber Estuary	Natural England note that the		
	SAC	River Derwent SAC, Lower		
		Derwent SAC and Humber		
		Estuary SAC are also		
		designated for mobile features		
		including otter and fish and		
		there are unlikely to be		
		impacts on these sites and		
		they will not raise this through		

Ref.	Matter	Natural England – Current Position Relevant Representation	Applicant's Response	Status
		examination.		
NE-06	International	Potential impacts on the	The Applicant agrees with Natural England that impacts to Skipworth	Agreed.
	Designated Sites	designated features of	Common SAC and Thorne Moors SAC are unlikely [RR-268].	
	Skipworth Common	Skipworth Common SAC and		
	SAC	Thorne Moors SAC – Natural		
	Thorne Moors SAC	England identifies that		
		impacts to Skipworth		
		Common SAC and Thorne		
		Moors SAC are unlikely.		
NE-07	International	Potential impacts on breeding	Both parties agree that significant effects on breeding nightjar associated	Under
	Designated Sites	nightjar associated with	with Thorne and Hatfield Moors SPA are unlikely and the Applicant will	discussion
	Thorne and	Thorne and Hatfield Moors	provide an updated HRA at a future deadline.	
	Hatfield Moors	SPA		
	SPA			
NE-08	International	In-combination impacts on all	The Applicant will provide an updated cumulative assessment with	Under
	Designated Sites	relevant international	consideration of East Yorkshire Solar Farm and will be provided at a future	discussion
	In-combination	designated sites	deadline.	
	impacts on all			
	relevant			
	international			
	designated sites			

Ref.	Matter	Natural England – Current Position Relevant Representation	Applicant's Response	Status
NE-09	International	General advice on HRA	The Applicant will provide an updated HRA including the information from	Under
	Designated Sites	procedure for the project	Table 8.12 of ES Chapter 8 Biodiversity [APP-028] regarding LSE at a	discussion
	All relevant international designated sites		future deadline.	
NE-10	Nationally	Potential air quality impacts	As detailed above at NE-04. The Applicant will provide the relevant air	Under
	Designated Sites	from construction traffic on	quality information within the updated HRA at a future deadline.	discussion
	All relevant	nationally designated sites.		
	nationally			
	designated sites			
NE-11	Nationally	Potential impacts on the	The Applicant will provide an updated HRA with consideration of the	Under
	Designated Sites	Humber Estuary SSSI	Humber Estuary SPA/Ramsar site at a future deadline.	discussion
	Humber Estuary			
	SSSI			
NE-12	Nationally	Potential impacts on the	The Applicant will provide an updated HRA with consideration of the	Under
	Designated Sites	Derwent Ings, Melbourne &	Derwent Ings, Melbourne & Thornton Ings and Breighton Meadows SSSIs	discussion
	Derwent Ings SSSI	Thornton Ings and Breighton	at a future deadline.	
	Melbourne &	Meadows SSSI		
	Thornton Ings			
	SSSI			

Ref.	Matter	Natural England – Current Position Relevant Representation	Applicant's Response	Status
	Breighton Meadows			
	SSSI			
NE-13	Nationally	Potential impacts on the	As detailed above at NE-04, the Applicant will provide the relevant air	Under
	Designated Sites	Eskamhorn Meadows SSSI	quality information within the updated HRA at a future deadline.	discussion
	Eskamhon			
	Meadows SSSI			
NE-14	Nationally	Potential impacts on breeding	As detailed above at NE-05, Natural England have no further comments	Agreed
	Designated Sites	nightjar associated with	[RR-268].	
	Thorne, Crowle &	Thorne, Crowle & Goole		
	Goole Moors SSSI	Moors SSSI and Hatfield		
	Hatfield Moors	Moors SSSI		
	SSSI			
NE-15	Nationally	Impacts on the interest	The Applicant agrees with Natural England that there are unlikely to be	Agreed
	Designated Sites	features of River Derwent	impacts to the River Derwent SSSI and no further information is required	
	River Derwent	SSSI – Natural England	[RR-268].	
	SSSI	identify that the River Derwent		
		SSSI is also designated for		
		mobile features including otter		
		and fish and there are unlikely		
		to be impacts on these sites		
		and they will not raise this		

Ref.	Matter	Natural England – Current Position Relevant Representation	Applicant's Response	Status
		through examination.		
NE-16	Protected Species	Protected Species – General	The Applicant agrees to Natural England's comments regarding licences [RR-268].	Agreed
			Summary: Approach is agreed.	
NE-17	Best and Most	Soils and BMV Agricultural	The Applicant notes that Defra's Construction Code of Practice is already	Under
	Versatile	Land – Detailed Comments	referred to in the Outline Soil Management Plan (oSMP) and extracts from	discussion
	Agricultural Land		the Code of Practice are even attached to the oSMP at Appendix KCC4.	
			Furthermore, the Institute of Quarrying's Good Practice Guide is already	
			referred to already in the oSMP at paragraph 4.15 and Table 4.2 is already	
			appended at Appendix KCC2, and the oSMP, at 4.6 to 4.18, including	
			using the services of a soil expert as necessary and using the Institute of	
			Quarrying's soil suitability tests. Furthermore, a reference to the IQ Soil	
			Guidance Sheet will be added to the oSMP.	
			The Applicant commits to restoration to the same ALC grade as before	
			construction starts. This includes the BESS areas where there is	
			attenuation pond construction.	
			The Applicant agrees with Natural England's comments about winter	
			recovery being slower. The oSMP at 7.10 and 12.1 already sets out that	

Ref.	Matter	Natural England – Current Position Relevant Representation	Applicant's Response	Status
			timing of works is important, specifying that a suitably qualified soil scientist	
			shall be engaged "prior to decommissioning to update the guidance and timing".	
			With regard to the ALC of the cable route corridor the Applicant is not clear	
			what Natural England are referring to, but the principles of 30cm topsoil	
			over 90cm subsoil (if that was the depth pre-construction) are noted and	
			will be adhered to.	
			The cable trench will be a relatively narrow excavation, with topsoil stripped	
			over the working width prior to trenching. The working with may vary	
			depending on details such as coring or restrictions such as hedgerow gaps.	
			A detailed soil survey and ALC assessment will be carried out for the final	
			Soil Resources Management Plan once the route of the trench has been	
			determined more accurately, so that large areas of land are not assessed	
			unnecessarily.	
			That approach will accord with the conclusions of the Examining Authority,	
			as confirmed by the Secretary of State, as set out in paragraph 4.72 of the	
			decision letter, as described in the ExA's report summarised at 4.63 and	
			4.64 of the SoS decision letter.	

Ref.	Matter	Natural England – Current Position Relevant Representation	Applicant's Response	Status
			Natural England's advice that seeding with grass seed needs to take place	
			at certain times of the year to be successful is noted and agreed. Seeding	
			is normally done in the spring or the autumn. This is a basic growing	
			technique, and this can be clarified in the final SRMP if considered	
			necessary.	
			The comments by Natural England on the oSMP set out in 4.2.6 of their	
			S42 response on 19 th December 2023 have been largely cut and pasted	
			into the comments above and have been addressed. All comments are	
			important, but all relate to small matters of clarification of detail. To clarify, it	
			is proposed that the cable corridor is surveyed post consent but prior to	
			construction once the final route is known. The Applicant also notes that	
			the ALC methodology remains unchanged and the ALC gradings for the	
			Site is therefore correct and has not been overstated.	
NE-18	Biodiversity Net Gain	BNG – General and	The Applicant has submitted a BNG assessment to demonstrate that a net	Under
	(BNG)	advisory note on delivery	gain can be achieved. The Applicant will not be providing any additional	discussion
			assessment as this remains non-mandatory for NSIPs.	

Appendix B: Response to NE Position on Functionally Linked Land



Client Name: Enso Green Holdings D Limited

Site Name: Helios Renewable Energy Project

Date: 18/09/2024

Response to Natural England Position on Functionally Linked Land

To whom it may concern,

This response letter has been prepared by Avian Ecology Ltd. ('AEL'), in relation to the proposed Helios Renewable Energy Project ('the Proposed Development'), a Nationally Significant Infrastructure Project (NSIP) located on land close to Drax in North Yorkshire ('the Site').

The response letter is provided in response to Natural England (NE) comments regarding the Proposed Development Site's potential to constitute Functionally Linked Land (FLL) in relation to the Humber Estuary Special Protection Area (SPA) and the Lower Derwent Valley SPA. NE's comments were provided in a letter dated 26th April 2024 (NE reference DAS/A009135).

NE's letter was provided in response to the Applicant's technical note (AEL, dated 9th April 2024) and submitted under NE's Discretionary Advice Service (reference DAS UDS-A008017). In their subsequent response letter of 26th April, NE stated that they were unable to comment on the conclusions of the technical note until updated versions (final reports) were received; however, NE did include commentary on the determination of FLL.

Subsequently, the purpose of this response letter is not to address each point raised by NE, as the large majority of requested information has subsequently been included in the project Environmental Statement (ES), its purpose is to clarify the Applicant's position on FLL in relation to the project Site.

Definition of Functionally Linked Land

According to NE report NECR361¹, FLL is a term 'often used to describe areas of land or sea occurring outside a designated site which is considered to be critical to, or necessary for, the ecological or behavioural functions in a relevant season of a qualifying feature for which a Special Areas of Conservation (SAC)/ Special Protection Area (SPA)/ Ramsar site has been designated. These habitats are frequently used by SPA species and supports the functionality and integrity of the designated sites for these features'.

NECR361 then goes on to state that 'There is a requirement for competent authorities to consider the importance of functionally linked habitats in Habitats Regulation Assessments (HRAs) when assessing new plans or projects to ensure the Conservation Objectives for the site can still be delivered. The impact of the loss of functionally linked land on European sites can be difficult to determine as there is often limited information available'.

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¹ Natural England Report NECR361 'Identification of Functionally Linked Land supporting Special Protection Areas (SPAs) waterbirds in the North West of England (NECR361)' . Available at: [accessed 17th September 2024).



NECR361 goes on to define FLL as 'areas of land occurring within 20 km of an SPA, that are regularly used by significant numbers of qualifying bird species'.

It is noted and accepted that NE report NECR361 relates to the northwest of England; however, the definition of FLL remains valid for any plan or project. The Applicant accepts that establishing whether the Helios site constitutes FLL is critical requirement of the HRA process.

NE have also published a review of authoritative decisions on how FLL has been determined (report NECR 207²). This notes that 'Natural England advisers need to judge whether the impacts on habitats that are functionally linked to a site, may adversely affect its integrity and whether the effects are significant in light of the conservation objectives for the site. This report [NECR 207] aims to provide an analysis of authoritative decisions that have considered functional linkages in cases assessed under the Habitats Directive and Regulations. It will be used as a referencing tool for Natural England and other decision makers, in particular Natural England advisers involved in casework. This document provides a useful summary of previous decisions as to whether other development sites were considered to represent FLL and has been reviewed in the preparation of this response letter.

To the AEL's knowledge, there is no other NE published guidance on how FLL should be defined, in terms of the levels of usage of a site by SPA (or SAC) qualifying features, except for specific guidance covering the northwest of England (as detailed in NE report NECR361).

For bird populations (SPAs), the long established 'accepted norm' followed to establish FLL has been to count numbers of birds using a site and the frequency of presence, which is derived from field surveys, against the most up-to-date population data for the corresponding SPA. Should on-site surveys regularly exceed 1% of an SPA species population, then the proposed development site and/or adjacent land are subsequently considered to be FLL. Population data for wetland birds, as is relevant to the Helios project, is usually derived from 'Wetland Bird Survey' (WeBS) data³, available from the British Trust for Ornithology (BTO).

This established approach has been accepted by NE, statutory bodies and other consultees across the UK for at least fifteen years and has conventionally formed the basis of requirements for Habitats Regulations Assessment (HRA).

NE report NECR361 defines potential FLL more prescriptively, whereby a site must be <u>regularly used</u> by <u>significant numbers</u> of qualifying bird species.

The NECR361 report defines a significant number as 0.5% of the GB population, or 1,000 individuals. The report states that this was preferred, rather than deferring to 1% of the qualifying population of multiple separate SPAs, as there are a series of inter-connected estuarine SPAs in the northwest of England which some qualifying species regularly commute between.

According to NECR361, defining regular usage means counting the number of times the significance threshold is surpassed. NECR361 refers to Stroud *et al.* (2001), which defined 'regular' as when a

² CHAPMAN, C. & TYLDESLEY, D. 2016. Functional linkage: How areas that are functionally linked to European sites have been considered when they may be affected by plans and projects - a review of authoritative decisions. Natural England Commissioned Reports, Number 207.

³ Woodward, I.D., Calbrade, N.A., Birtles, A., Feather, G.A., Peck, K., Wotton, S.R., Shaw, J.M., Balmer, D.E. and Frost, T.M. 2024.

Waterbirds in the UK 2022/23: The Wetland Bird Survey and Goose & Swan Monitoring Programme. BTO/RSPB/JNCC/NatureScot. Thetford.

Contains Wetland Bird Survey (WeBS) data from Waterbirds in the UK 2022/23 © copyright and database right 2024. WeBS is a partnership jointly funded by the BTO, RSPB and JNCC, with fieldwork conducted by volunteers and previous support from WWT.



threshold is met in two thirds of the season for which adequate data are available. Clearly use of this threshold is dependent on the availability of extensive site-specific data.

It is acknowledged that Section 5 (Limitations) of NE report NECR361 notes that other ways of defining FLL may be more appropriate, if circumstances differ.

The Applicant is not aware of any other definition of significance or frequency thresholds which relate to wetland and estuarine SPAs, as applicable to the Proposed Development.

Natural England Position letter dated 26th April 2024

In the response letter of 26th April 2024, NE states that SPA populations are now known to be increasingly vulnerable due to a variety of pressures. NE therefore no longer considers the 1% threshold appropriate in isolation, stating it should be used as a 'rule of thumb', but combined with other assessment.

With regards to other assessment, NE state this can include 'how birds are using the project site in each season, even if numbers are below 1%, and could include assessment of factors such as <u>frequency of use</u> and vulnerability of the species present. To expand on the latter point, for example, where species are particularly vulnerable due to declines in the Humber population, it may not be appropriate to rely on the 1% of the estuary population, and mitigation measures may be required where lower numbers of vulnerable species are using a site that is proposed for development. Factors such as site characteristics can also inform the assessment, for instance, through assessment of the habitat type in the years of survey. For example, this could include any cropping regimes that may impact its suitability to support SPA birds'

At the time of writing (26th April 2024), NE had not been provided with the full set of survey information which has subsequently been submitted in the project ES. As such it is accepted that NE's position may change.

Use of the Application Site by SPA Species

Bird surveys of the Site and adjacent land are detailed in Appendix 8.2 of the ES, and a separate 'Information to inform HRA report' forms Appendix 8.9 of the ES.

These two documents detail survey effort and results, along with assessing the potential for the Site to constitute FLL based on the widely adopted 1% threshold.

No evidence of regular use of significant numbers (which was defined as >1% of the recent, 2021/22 5-year mean SPA population for alone qualifying species, and appropriate threshold for waterbird assemblage only species) within the Site was identified over the course of the survey period for any Humber Estuary or Lower Derwent Valley SPA qualifying species.

During the surveys, there was evidence that the Site was used by very low numbers of golden plover and shelduck, both of which are SPA qualifying species; however, this was limited to one occasion for each species across the entire survey period, with peak counts of both being just two birds. As such records were not regular, nor were counts anywhere close to representing a potentially significant threshold. It was therefore adjudged that no individual SPA qualifying species met FLL criteria at any time.

The Site was also used by typically low numbers of lapwing, mallard and oystercatcher, which are listed as part of the 'waterbird assemblage' of the SPAs. Numbers of mallard and oystercatcher onsite were very low during the survey period (peak of only respectively six and four mallard and oystercatcher).



Whilst lapwing were recorded more frequently, numbers were low. During the 2021/22 season, over the 12 field surveys, numbers ranged from 0 to 211 birds, with an average count of 55. During the passage periods (and nocturnal surveys) the number of lapwings recorded onsite was reduced (≤14 birds), and during the 2022/23 season no lapwings were recorded onsite at all. As such, lapwing usage of the Site was sporadic. Subsequently Appendix 8.9 to the ES concludes that there is no evidence that the Site constitutes FLL for assemblage species.

Consideration of NE position letter with regards to FLL

It is acknowledged that that FLL is not fully defined and therefore subject to a degree of interpretation. However, the use of the 1% population threshold has become an accepted norm across most of the UK (aside from northwest England), and one which regularly forms an important part of the decision-making process. To AEL's knowledge, there is no precedent for use of an alternative approach in establishing FLL for waterbirds, or an example of where mitigation has been required should survey data demonstrate counts remained below the 1% threshold.

Extensive Site surveys have been undertaken and the results are fully reported in the submission documents. The application also includes an Information to Inform HRA report (as Appendix 8.9 of the ES), and so the potential for impacts on European sites has been fully considered.

It is considered relevant that the 1% threshold has also been adopted on other directly comparable developments. Recent NSIP examples include East Yorkshire Solar Farm (EYSF) and Tween Bridges Solar Farm, both of which are similar to the Site of the Helios project, both in terms of habitats, potential species present and proximity to the Humber SPA. EYSF is also close to the LDV SPA, and so very similar to the Proposed Development in this respect.

As such, the additional consideration and information requested by NE (letter of 26th April) is not considered to be consistent with other applications in this region.

Whilst AEL accepts that further data and analysis could have been necessary, it is our professional view that this would only be required should there be evidence that the Site is <u>regularly used</u> by <u>significant numbers</u> of birds, and so additional context and consideration would become a necessary requirement for the Appropriate Assessment (AA) stage of HRA. Had numbers of qualifying species approached the 1% threshold, or had there been evidence of regular use, then it is accepted that further analysis would have been necessary. Numbers of qualifying species recorded on Site were extremely low and records very infrequent (irregular). As such there is no basis on which to assume that mitigation would be required, and AA is not considered necessary.

It is highlighted that NE's letter of 26th April notes frequency of use as a potential reason for justifying additional analysis. As outlined above, Appendices 8.2 and 8.9 of the ES do fully consider frequency of use, and therefore this information is available for consideration by NE.

It is therefore not clear as to how any additional information, e.g., on cropping patterns or vulnerability of species as suggested by NE, could lead to a conclusion of a potential for Likely Significant Effect (LSE) on the two relevant European sites and a subsequent need for AA.

AEL therefore politely requests that NE reconsiders its request for additional information, having subsequently been provided with the full submission documents (ES and corresponding appendices) and on review of the comments made in this letter.

Yours sincerely,

MSc MCIEEM

Managing Director, Avian Ecology Ltd.